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2013 DRAFTING REQUEST

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Justice

By/Representing: Mark Rinehart

May Contact:

Drafter:

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Subject:

Criminal Law - law enforcement

Justice - criminal

Addl. Drafters:

Extra Copies:

Submit via email:

YES

Requester's email:

RinehartMW@DOJ.STATE.WI.US

Carbon copy (CC) to:

Pre Topic:

No specific pre topic given

Topic:

Law EnforcementStandards Board Changes

Instructions:

11-0173 with changes

Drafting History:

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State of Wisconsin 2012-2013 LEGISLATURE

2012 Bill

1	An Act to amend 29.921 (5), 40.02 (48) (b) 4, 110.07 (1) (a) (intro.), 110.07 (6),
2	165.85 (1), 165.85 (2) (d), 165.85 (3) (d), 165.85 (4m), 165.85 (5) (title), 165.85 (5) (b),
3	165.86 (1) (c), 165.92 (2) (a), 175.41 (3) (c), 895.46 (1) (b) 1. And 939.22 (37); to repeal
4	and recreate 165.85 (4) and 165.85 (5) (a); and to create 165.85 (2) (bx), 165.85 (2)
5	(cm), 165.85 (2) (e) and 165.85 (2) (f) of the statutes; relating to: law enforcement
6	standards and requiring the exercise of rule-making authority

Analysis by the Legislative Reference Bureau

Under current law, the Law Enforcement Standards Board (board) is attached to the Department of Justice. There are 15 members on the board who serve four-year terms and, among other duties, establish minimum educational and training standards for law enforcement officers, tribal law enforcement, officers, jail officers, juvenile detention officers, and constables.

This bill-separates the training standards into three distinct categories: 1) the standards for law enforcement officers and tribal law enforcement officers; 2) the standards for jail officers; and 3) the standards for juvenile detention officers. Under the bill, constables whose town boards require them to undergo training are subject to the same training standards as law enforcement officers and tribal law enforcement officers.

The bill makes several changes to the training and education standards, including setting forth a training and education protocol for law enforcement students, recruits, and temporary or probationary employees. Under the bill, law enforcement officer students and tribal law enforcement officer students are required to submit fingerprints and undergo a criminal background check. Any person who has been convicted of a felony or of a misdemeanor related to domestic violence may not participated in a student training program for becoming a law enforcement officer or a tribal law enforcement officer. Under the bill, under most circumstances a recruit or a temporary or probationary employee must complete his or her training program within the original period of his or her temporary or probationary employment, not to exceed 18–12 months, except that the board may extend that period if the employer shows good cause for the board to do so.

The bill eliminates specific hour requirements for training and education and allows the board to determine the specific curricula, including the required subjects, number of hours, objectives, and measures of performance for the training and education protocol for each category of officer. The bill requires the board to include, in different measures for each category officer, training in cultural differences, mental health and physical health conditions that can affect behavior, and arrest and pursuit procedures. The bill allows the board more flexibility than exists under current law for determining how law enforcement agencies are reimbursed for expenses related to training and educating officers.

For further information see the **state and local** fiscal estimate, which will be printed as an appendix to this bill.

The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

SECTION 1. 29.921 (5) of the statutes is amended to read:

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29.921 (5) ADDITIONAL ARREST POWERS. In addition to the arrest powers under sub. (1), a warden who has completed a program of law enforcement training approved by the law enforcement standards board, has been certified as qualified to be a law enforcement officer under s. 165.85 (4) (b) (a) 1. and has complied with any applicable requirements under s. 165.85 (4) (bn) 1. (a) 6. while on duty and in uniform or on duty and upon display of proper credentials may assist another law enforcement agency as defined under s. 165.83 (1) (b) 165.85 (2) (bv) including making an arrest at the request of the agency, may arrest a person pursuant to an arrest warrant concerning the commission of a felony or may arrest a person who has committed a crime in the

Revised December 5, 2012 (After 12/4/12 LESB Meeting)

presence of the warden. If the warden makes an arrest without the presence of another law enforcement agency, the warden shall cause the person arrested to be delivered to the chief of police or sheriff in the jurisdiction where the arrest is made, along with the documents and reports pertaining to the arrest. The warden shall be available as a witness for the state. A warden may not conduct investigations for violations of state law except as authorized in ss. 23.11 (4), 29.924 (1) and 41.41 (12). A warden acting under the authority of this subsection is considered an employee of the department and is subject to its direction, benefits and legal protection. The authority granted in this section does not apply to county conservation wardens or special conservation wardens.

SECTION 2. 40.02 (48) (b) 4. of the statutes is amended to read:

40.02 (48) (b) 4. A "member of the state traffic patrol" includes one division administrator in the department of transportation who is counted under s. 230.08 (2) (e) 12. and whose duties include supervising the state traffic patrol, if the division administrator is certified by the law enforcement standards board under s. 165.85 (4) (b) (a) 1. as being qualified to be a law enforcement officer.

SECTION 2.1. 60.22 (4) of the statutes is amended to read:

60.22 (4) JURISDICTION OF CONSTABLE. Shall determine the jurisdiction and duties of the town constable. The town board may also require the town constable to complete training under s. 165.85 (4m). A town constable who is given law enforcement duties by the town board, and who meets the definition of a law enforcement officer as defined in s. 165.85 (2) (c), shall comply with the minimum employment standards for law enforcement officers established by the law enforcement standards board, and complete training under s. 165.85 (4) (a) 1.

SECTION 2.2. 61.28 of the statutes is amended to read:

61.28 (1) MARSHAL. The village marshal shall execute and file an official
bond. The marshal shall possess the powers, enjoy the privileges and be subject to the
liabilities conferred and imposed by law upon constables, and be taken as included in all
writs and papers addressed to constables. The marshal shall obey all lawful written
orders of the village board; and arrest with or without process every person found in the
village engaged in any disturbance of the peace or violating any law of the state or
ordinance of the village. The marshal may command all persons present in that case to
assist, and if any person, being so commanded, refuses or neglects to render assistance
the person shall forfeit not exceeding \$10. The marshal is entitled to the same fees
prescribed for sheriffs in s. 814.70 for similar services, unless a higher fee is applicable
under s. 814.705 (1) (c); for other service rendered the village, compensation as the board
fixes.

(2) A village marshal who is given law enforcement duties by the village board, and who meets the definition of a law enforcement officer as defined in s. 165.85 (2) (c), shall comply with the minimum employment standards for law enforcement officers established by the law enforcement standards board, and complete training under s. 165.85 (4) (a) 1.

SECTION 2.3. 6129 of the statutes is amended to read:

61.29 (1) A constable shall: (a) Execute and file an official bond. (b) Serve within his or her county any writ, process, order or notice, and execute any order, warrant or execution lawfully directed to or required by any court or officer to be executed by the constable. (c) Attend any session of the circuit court in his or her county when required by the sheriff. (d) Inform the district attorney of all trespasses on public lands of which the constable has knowledge or information. (e) Impound cattle, horses, sheep, swine and

1	other animals at large on the highways in violation of a village ordinance. (1) Cause to be
2	prosecuted all violations of law of which the constable has knowledge or information. (e)
3	Perform all other duties required by law. (h) Keep his or her office in the village. No
4	constable who keeps his or her office outside the limits of the village may receive fees for
5	any service performed during the period the outside office is maintained.
6	(2) Section 60.351 applies to village constables.
7	(3) A village constable who is given law enforcement duties by the village board,
8	and who meets the definition of a law enforcement officer as defined in s. 165.85 (2) (c),
9	shall comply with the minimum employment standards for law enforcement officers
10	established by the law enforcement standards board, and complete training under s.
11	165.85 (4) (a) 1.
12	SECTION 2.4. 62.09 (15) of the statutes is amended to read:
13	62.09 (15) CONSTABLES.
14	(a) A constable who is given law enforcement duties by the common council, and
15	who meets the definition of a law enforcement officer as defined in s. 165.85 (2) (c), shall
16	comply with the minimum employment standards for law enforcement officers
17	established by the law enforcement standards board, and complete training under s.
18	165.85 (4) (a) 1.
19	(b) A constable shall keep his or her office in the city. No constable who keeps
20	his or her office outside the limits of the city may receive fees for any service performed
21	during the period the outside office is maintained.
22	SECTION 3. 110.07 (1) (a) (intro.) of the statutes is amended to read:
23	110.07 (1) (a) (intro.) The secretary shall employ not more than 399 traffic
24	officers. The state traffic patrol consists of the traffic officers, the person designated to

head them whose position shall be in the classified service and, if certified under s. 165.85 (4) (b) (a) 1. as qualified to be a law enforcement officer, the division administrator who is counted under s. 230.08 (2) (e) 12. and whose duties include supervising the state traffic patrol. The division administrator may not be counted under this paragraph. Members of the state traffic patrol shall:

SECTION 4. 110.07 (6) of the statutes is amended to read;

110.07 (6) The division administrator who is counted under s. 230.08 (2) (e) 12. and whose duties include supervising the state traffic patrol shall be designated superintendent of the state traffic patrol, if he or she is certified under s. 165.85 (4) (b) (a) 1. as qualified to be a law enforcement officer.

SECTION 5. 165.85 (1) of the statutes is amended to read:

of criminal justice is of statewide concern, and that law enforcement work is of vital importance to the health, safety, and welfare of the people of this state and is of such a nature as to require training, education, and the establishment of standards of a proper professional character. The public interest requires that these standards be established and that this training and education be made available to persons who seek to become law enforcement, tribal law enforcement, jail or juvenile detention officers, persons who are serving as these officers in a temporary, specialized, or probationary capacity, and person already in regular service.

SECTION 5.1 165.85 (2) (bv) of the statutes is created to read:

165.85 (2) (bv) "Law enforcement agency" means a governmental unit of this state or a political subdivision of this state that employs one or more law enforcement officers, as defined in s. 165.85 (2) (c).

1	SECTION 6. 165.85 (2) (bx) of the statutes is created to read:
2	165.85 (2) (bx) "Law enforcement instructor" means an instructor a person who is
3	required to certified by the board to deliver board-approved program outcomes, course
4	competencies, performance standards, and learning objectives in training programs and
5	training schools for law enforcement officers, tribal law enforcement officers, jail
6	officers, and juvenile detention officers.
7	SECTION 7. 165.85 (2) (cm) of the statutes is created to read:
8	165.85 (2) (cm) "Police pursuit" has the meaning given in \$. \$5.07 (8) (a).
9	SECTION 8. 165.85 (2) (d) of the statutes is amended to read:
10	165.85 (2) (d) "Political subdivision" means counties, cities, villages, towns, town
11	sanitary districts and, public inland lake protection and rehabilitation districts, and
12	technical college districts.
13	SECTION 9. 165.85 (2) (e) of the statutes is created to read:
14	165.85 (2) (e) "Preservice student" means any person who meets the minimum
15	recruitment qualifications set by the board and who enrolls in preparatory training prior
16	to employment as a law enforcement officer, tribal law enforcement officer, jail officer,
17	or juvenile detention officer.
18	SECTION 10. 165 85 (2) (f) of the statutes is created to read:
19	165.85 (2) (f) "Recruit" means a law enforcement officer, tribal law enforcement
20	officer, jail officer, or juvenile detention officer employed on a probationary or temporary
21	basis, in compliance with the minimum recruitment qualifications set by the board.
22	SECTION 10.1. 165.85 (3) (cm) of the statutes is amended to read:
23	165.85 (3) (cm) Decertify law enforcement, tribal law enforcement, jail or
24	juvenile detention officers who terminate employment or are terminated; who violate of

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fail to comply with a rule or order of the board relating to curriculum or training; who falsify information to obtain or maintain certified status; who are certified as the result of an administrative error; who are convicted of a felony or of any offense which if committed in Wisconsin could be punished as a felony; who are convicted of a misdemeanor crime of domestic violence; or who fail to pay court-ordered payments of child or family support, maintenance, birth expenses, medical expenses, or other expenses related to the support of a child or former spouse or who fail to comply, after appropriate notice, with a subpoena or warrant issued by the department of children and families or a county child support agency under s. 59.53 (5) and related to paternity or child support proceedings. The board shall establish procedures for decertification in compliance with ch. 227, except that decertification for failure to pay court-ordered payments of child or family support, maintenance, birth expenses, medical expenses, or other expenses related to the support of a child or former spouse or for failure to comply, after appropriate notice, with a subpoena or warrant issued by the department of children and families or a county child support agency under s. 59.53 (5) and related to paternity or child support proceedings shall be done as provided under sub. (3m) (a).

SECTION 11. 165.85 (3) (d) of the statutes is amended to read:

165.85 (3) (d) Establish minimum curriculum requirements for preparatory courses and programs, and recommend minimum curriculum requirements for recertification and advanced courses and programs, in schools approved by the board and operated by or for this state or any political subdivision of the state for the specific purpose of training law enforcement recruits, law enforcement officers, tribal law enforcement recruits, tribal law enforcement officers, jail officer recruits, jail officers, juvenile detention officer recruits, or juvenile detention officers in areas of knowledge

and ability necessary to the attainment of effective performance as an officer, and ranging from subjects such as first aid, patrolling, statutory authority, techniques of arrest, protocols for official action by off-duty officers, firearms, and recording custodial interrogations to subjects designed to provide a better understanding of ever-increasing complex problems in law enforcement such as human relations, civil rights, constitutional law, and supervision, control, and maintenance of a jail or juvenile detention facility. The board shall appoint a 13-member advisory curriculum advisory committee consisting of 6 chiefs of police and 6 sheriffs to be appointed on a geographic basis of not more than one chief of police and one sheriff from any one of the 8 state administrative districts together with the director of the training of the Wisconsin state patrol. This committee shall advise the board in the establishment of the curriculum requirements.

SECTION 12. 165.85 (4) of the statutes is repealed and recreated to read:

enforcement officers. 1. The board shall by rule establish program outcomes for a preparatory program of law enforcement and tribal law enforcement officer training. which shaft include no less than 600 hours of training. The general program outcomes for the preparatory program shall be promulgated by rule by the board. Specifics of the training curriculum, including the total number of hours, competencies, student learning and performance objectives, particular subjects, and the minimum number of hours for each subject may shall be established by written policy of the board. In establishing the preparatory training program, the board shall give due consideration to recommendations made by the curriculum advisory committee. The board may amend the rules and policies governing the preparatory training program as needed to respond to technological changes affecting law enforcement, additional recommendations made by

1	the curriculum advisory committee, or other conditions affecting the public interest in
2	maintaining training standards of a proper professional character. The training program
3	shall include all of the following:
4	a. Training to enable the person being trained to deal effectively with domestic
5	abuse incidents, including training that addresses the emotional and psychological effect
6	that domestic abuse has on victims.
7	b. Training on emergency detention standards and procedures under s. 51.15,
8	emergency protective placement standards and procedures under s. 55.135, and
9	information on mental health and developmental disabilities agencies and other resources
10	that may be available to assist the officer in interpreting the emergency detention and
11	emergency protective placement standards, making emergency detentions and emergency
12	protective placements, and locating appropriate facilities for the emergency detentions
13	and emergency protective placements of persons.
14	c. Training on mental health and medically significant behavior, including at least
15	one hour of instruction on recognizing the symptoms of Alzheimer's disease or other
16	related dementias and interacting with and assisting persons who have Alzheimer's
17	disease of other related dementias.
18	d. Training on police pursuit standards, guidelines, and driving techniques
19	established under par. (d)
20	e. Training concerning cultural diversity, including sensitivity toward racial and
21	ethnic differences. The training shall be designed to prevent the use of race, racial
22	profiling, racial stereotyping, or other race-based discrimination or selection as a basis for
23	detaining, searching, or arresting a person or for otherwise treating a person differently
24	from persons of other races and shall emphasize the fact that the primary purposes of

enforcement of traffic regulations are safety and equal and uniform enforcement under the law.

2. Except as provided in subd. 7. 3. or 8., no person may be employed as a law enforcement or tribal law enforcement officer, except on a temporary or probationary basis, unless the person has satisfactorily completes completed the preparatory training program established under subd. 1. and has been certified by the board as being qualified to be a law enforcement or tribal law enforcement officer. A recruit who has not satisfactorily completed the program established under subd. 1 may perform the duties of a law enforcement or tribal law enforcement officer only under the oversight of a certified law enforcement or tribal law enforcement officer. Upon successful completion of the program established under subd. 1., a recruit may be certified by the board as a law enforcement or tribal law enforcement officer.

3. A recruit may exercise law enforcement powers under this subdivision only during an original period of the order to be eligible for certification, a recruit must successfully complete the program established under subd. 1. within the original period of his or their temporary or probationary employment that, except as provided in subd. 5.

6. or as otherwise authorized by law, may not exceed 18 12 months from his or her date of hire the recruit's first date of employment.

3h. A person may be certified by the board under subd. 2 only if the person has successfully completed the preparatory program established under subd. 1. within the person's original period of temporary or probationary employment established in subd. 3.

3m. Except as provided in sub. (3m) (a), and in addition to certification procedures under this paragraph, the board may certify any person as being a tribal law enforcement officer on the basis of the person's completion of the training requirements

for law enforcement officer certification prior to May 6, 1994. The officer must also meet the agreement requirements under sub. (3) (c) prior to certification as a tribal law enforcement officer.

- 3. 4. Preservice students taking part in the preparatory program of law enforcement or tribal law enforcement officer training established by the board under subd. 1. shall submit fingerprints to the department of justice, be fingerprinted on 2 fingerprint cards, each bearing a complete set of the students fingerprints, or by other technologies approved by the department of justice. The fingerprints shall be submitted to the department of justice shall verify for verification of the identity of the person fingerprinted and to obtain records of his or her criminal arrests and convictions in Wisconsin. The department of justice shall submit each set of fingerprints provide for the submission of the fingerprint cards or tingerprints by other technologies, to the federal bureau of investigation for the purpose of verifying the person fingerprinted and obtaining records of his or her criminal arrests and convictions on file with the federal bureau of investigation.
- 4. 5. No person who has been convicted of any federal felony, any crime of domestic violence, or of any offense that, if committed in Wisconsin, could be punished as a felony may take part in the preparatory training program established under subd. 1. unless he or she has been granted an absolute and unconditional pardon for the crime.
- 5. 6. Upon a showing of good cause by a recruit or a recruit's employer, the board may extend the recruit's original period of temporary or probationary employment for a period of time it deems appropriate.
- 6. a. 7. a. Except as provided in subd. 7. 8., no person may continue as a <u>certified</u> law enforcement or tribal law enforcement officer, except on a temporary or probationary

basis, unless that person maintains law enforcement or tribal law enforcement employment and completes annual recertification training. Any officer elected by popular vote who is also a certified officer must complete annual recertification training to maintain certification. Any officer who is subject to this subdivision shall complete at least 24 hours of recertification training each fiscal year beginning in the fiscal year following the fiscal year in which he or she is certified as a law enforcement or tribal law enforcement officer by the board.

- b. Each officer who is subject to this subdivision shall biennially complete at least 4 hours of training from curricula based upon model standards promulgated by the board under par. (d). Hours of training completed under this subd. 6. 7. b. shall count toward the hours of training required under subd. 6. 7 a.
- c. Each officer who is subject to this subdivision shall annually complete a handgun qualification course from curricula based upon model standards promulgated by Hours of training completed under this subd. 7. c. shall count the board under parace). toward the hours of training required under subd. 7. a.
- 7.8. Law enforcement and tribal law enforcement officers who are elected by popular vote Sheriffs are not required to satisfy the requirements under subd. 2., 3. or 6. 7. as a condition of tenure or continued employment. The failure of any such law enforcement or tribal law enforcement officer to fulfill the requirements of subd. 2. or 6. does not make that officer ineligible for any promotional examination for which he or she is otherwise eligible. Any law enforcement or tribal law enforcement officer may voluntarily participate in any program established under this paragraph.
- (b) Jail officers. 1. The board shall by rule establish program outcomes for a preparatory program of jail officer training, which shall include no less than 160 hours of

Revised December 5, 2012 (After 12/4/12 LESB Meeting)

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The general program outcomes for the preparatory program shall be training. promulgated by rule by the board. Specifics of the training curriculum, including the total number of hours, competencies, student learning and performance objectives, particular subjects, and the minimum number of hours for each subject may shall be established by written policy of the board. In establishing the preparatory training program, the board shall give due consideration to recommendations made by the curriculum advisory committee. The board may amend the rules and policies governing the preparatory training program as needed to respond to technological changes affecting jail administration, additional recommendations made by the curriculum advisory committee, or other conditions affecting the public interest in maintaining training standards of a proper professional character. The board may provide, by rule, that any part of the training program under this subdivision and the training program under par. (c) 1. are identical and count toward either training requirement under this paragraph or par. (c). The training program under this subdivision shall include training on mental health and medically significant behavior, including at least 16 hours on methods of supervision of special needs inmates, including inmates who may be emotionally distressed mentally ill, suicidal, developmentally disables, or alcohol or drug abusers.

2. Except as provided in subd. 5., no person may be employed as jail officer, except on a temporary or probationary basis, unless the person has satisfactorily completes completed the preparatory training program established under subd. 1. and has been certified by the board as being qualified to be a jail officer. Upon successful completion of the program established under subd. 1., a recruit may be certified by the board as a jail officer. In order to be eligible for certification under this subdivision, a recruit must successfully complete the program established under subd. 1. within the

original period of his or her temporary or probationary employment that, except as
provided in subd. 3. or as otherwise authorized by law, may not exceed 18 months from
his or her date of hire first date of employment.

- 3. A recruit may exercise jail officer powers under this subdivision only during an original period of temporary or probationary employment that, except as provided in subd. 5. or as otherwise authorized by law, may not exceed 12 months from the recruit's first date of employment.
- 4. A person may be certified by the board under subd. 2 only if the person has successfully completed the preparatory program established under subd. 1. within the person's original period of temporary or probationary employment established in subd. 3.
- 3. 5. Upon a showing of good cause by a recruit or a recruit's employer, the board may extend the recruit's original period of temporary or probationary employment for a period of time it deems appropriate.
- 4. <u>6.</u> No person may continue as a <u>certified</u> jail officer, except on a temporary or probationary basis, unless that person <u>maintains</u> employment with a jail and completes annual recertification training. The officer shall complete at least 24 hours of recertification training each fiscal year beginning in the fiscal year following the fiscal year in which he or she is certified as a jail officer by the board.
- 5. 7. Subdivision 2. does not apply to a jail officer serving under permanent appointment prior to July 2, 1983. The failure of any such officer to fulfill those requirements does not make that officer ineligible for any promotional examination for which he or she is otherwise eligible. Any such officer may voluntarily participate in programs to fulfill those requirements.

(c) Juvenile detention officers. 1. The board shall by rule establish program
outcomes for a preparatory program of juvenile detention officer training- which shall
include no less than 160 hours of training. The general program outcomes for the
preparatory program shall be promulgated by rule by the board. Specifics of the training
curriculum, including the total number of hours, competencies, student learning and
performance objectives, particular subjects, and the minimum number of hours for each
subject may shall be established by written policy of the board. In establishing the
preparatory training program, the board shall give due consideration to recommendations
made by the curriculum advisory committee. The board may amend the rules and
policies governing the preparatory training program as needed to respond to
technological changes affecting juvenile detention administration, additional
recommendations made by the curriculum advisory committee, or other conditions
affecting the public interest in maintaining training standards of a proper professional
character. The board may provide, by rule, that any part of the training program under
this subdivision and the training program under par. (b) 1. are identical and count toward
either training requirement under this paragraph or par. (b). Any training program
established under this subdivision shall include training on mental health and medically
significant behavior, including inmates who may be emotionally distressed, mentally ill,
suicidal, developmentally disabled, or alcohol or drug abusers.

2. No person may be employed as a juvenile detention officer, except on a temporary or probationary basis, unless the person <u>has</u> satisfactorily <u>eompletes</u> <u>completed</u> the <u>preparatory training</u> program established under subd. 1. <u>and has been certified by the board as being qualified to be a juvenile detention officer. Upon successful completion of the program established under subd. 1., a recruit may be certified by the board as a</u>

1	juvenile detention officer. In order to be eligible for certification under this subdivision,
2	a recruit must successfully complete the program established under subd. 1. within the
3	original period of his or her temporary or probationary employment that, except as
4	provided in subd. 3. or as otherwise authorized by law, may not exceed 18 12 months
5	from his or her date of hire first date of employment.
6	3. A recruit may exercise juvenile detention officer powers under this subdivision
7	only during an original period of temporary or probationary employment that, except as
8	provided in subd. 5. or as otherwise authorized by law, may not exceed 12 months from
9	the recruit's first date of employment.
10	4. A person may be certified by the board under subd. 2 only if the person has
11	successfully completed the preparatory program established under subd. 1. within the
12	person's original period of temporary or probationary employment established in subd. 3.
13	3. 5. Upon a showing of good cause by a recruit or a recruit's employer, the board
14	may extend the recruit's original period of temporary or probationary employment for a
15	period of time it deems appropriate
16	4.6. No person may continue as a certified juvenile detention officer, except on a
17	temporary or probationary basis, unless that person maintains employment with a
18	juvenile detention facility and completes annual recertification training. The officer shall
19	complete at least 24 hours of recertification training each fiscal year beginning in the
20	fiscal year following the fiscal year in which he or she is certified as a juvenile detention
21	officer by the board.
22	5. 7. Any person employed and certified as a jail officer on July 1, 1994, is

certified as a juvenile detention officer and remains certified as a juvenile detention

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officer subject to annual recertification requirements under subd. 4. 6. and the board's 1 decertification authority under sub. (3) (cm). 2 (d) Police pursuit. The board shall promulgate rules that do all of the following: 3 1. Establish model standards that could be used by any law enforcement agency 4 to determine whether to initiate or continue police pursuit, to establish police pursuit 5 driving techniques employed by that agency, and to inform its officers of its written 6 guidelines provided under s. 346.03 (6). The board shall review and, if considered 7 appropriate by the board, revise the model standards established under this subdivision 8 not later than June 30 of each odd-numbered year thereafter. The rules promulgated 9 under this subdivision are advisory only, are not required to be included as a law 10 enforcement training standard under this subsection, and are inadmissible as evidence, 11 except to show compliance with this subdivision. 12 Establish the preparatory program and biennial recertification training 2. 13 curricula required under par. (a) relating to police pursuit standards, guidelines, and 14 driving techniques. 15 (e) Equivalent standards. Except as provided in sub. (3m) (a), the board shall 16 certify a recruit who presents evidence that he or she has satisfied, to a degree established 17 by the board, a training program that it at least equivalent to a training program 18 established under par. (a), (b), or (e). Firearms. The board shall promulgate rules that do 19 all of the following: 20 1. Establish model standards that could be used by any law enforcement agency 21 to show handgun proficiency. 22 2. Establish the preparatory program and annual recertification training curricula

required under par. (a) relating to an officer's ability to operate and fire a handgun.

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1	(f) Local or agency standards. Nothing in this subsection shall preclude any law
2	enforcement or tribal law enforcement agency or sheriff from setting recruit training, and
3	employment, and recertification training standards that are higher than the minimum
4	standards set by the board.
5	SECTION 13. 165.85 (4m) of the statutes is amended to read repealed:
6	165.85 (4m) TRAINING FOR CONSTABLES. The board shall establish a
7	separate training program for those constables who are not required to complete training
8	under sub. (4). Except as provided in s. 60.22 (4), a constable may voluntarily participate
9	in a program under this subsection. Expenses incurred for this preparatory training
10	program are subject to reimbursement under sub.
11	SECTION 14. 165.85 (5) (title) of the statutes is amended to read:
12	165.85 (5) (title) SCHOOLS AND PROGRAMS: GRANTS TRAINING
13	REIMBURSEMENTS
14	SECTION 15. 165.85 (5) (a) All training programs and training schools for law
15	enforcement, tribal law enforcement, jail, and juvenile detention officers and law
16	enforcement instructors must be authorized and approved by the board as meeting
17	standards established by the board. The board may authorize and approve a training
18	program or training school only if it is operated by an agency of the state or of a political
19	subdivision of the state. The authority granted in this paragraph does not authorize the
20	board to select a site for a state police, jail, or juvenile detention officer academy or to
21	expend funds thereon.
22	SECTION 16. 165.85 (5) (b) of the statutes is amended to read:
23	165.85 (5) (b) The board shall authorize the reimbursement to each political
24	subdivision of approved expenses incurred by officers recruits who satisfactorily

complete training at schools certified by the board. Reimbursement of these expenses for
law enforcement officer, jail officer and juvenile detention officer preparatory training
shall be for board-approved tuition, living, and travel expenses for the first 400 hours of
law enforcement preparatory training and for the first 120 hours of jail or juvenile
detention officer preparatory training. Reimbursement of approved expenses for
completion of annual recertification training under sub. (4) (bn) shall include at least
\$160 per officer thereafter. Funds may also be distributed for attendance at other training
programs and courses or for training services on a priority basis to be decided by the
department of justice.
SECTION 17. 165.86 (1) (c) of the statutes is amended to read:
165.86 (1) (c) Identify state agencies and political subdivisions that employ law

165.86 (1) (c) Identify state agencies and political subdivisions that employ law enforcement officers in the state and notify appropriate officials of the model law enforcement pursuit standards established by the board under s. 165.85 (4) (cm) 2. a. (d).

SECTION 18 165.92 (2) (a) of the statutes is amended to read:

165.92 (2) (a) A tribal law enforcement officer who meets the requirements of s. 165.85 (4) (b) 1., (bn) 1. and (c) (a) 1., 2 and 6. 7. shall have the same powers to enforce the laws of the state and to make arrests for violations of such laws that sheriffs have, including powers granted to sheriffs under ss. 59.27 and 59.28 and under the common law, and shall perform the duties accepted under s. 165.85 (3) (c).

SECTION 19. 175.41 (3) (c) of the statutes is amended to read:

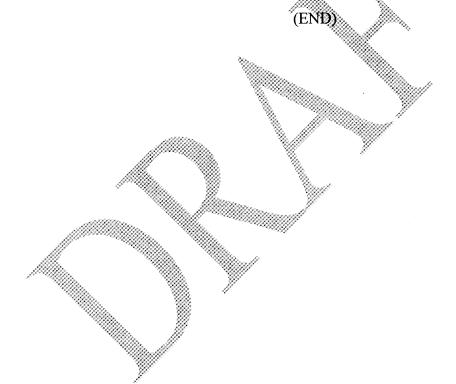
175.41 (3) (c) The commission warden meets the requirements of s. 165.85 (4) (b) 1., (bn) 1., and (e) (a) 1., 2 and 6. 7. and has agreed to accept the duties of a law enforcement officer under the laws of this state.

SECTION 20. 895.46 (1) (b) 1. of the statutes is amended to read:

895.46 (1) (b) 1. Satisfactorily complete or are currently enrolled in the preparatory program of law enforcement training under s. 165.85 (4) (b) (a) 1. and, if applicable, the recertification programs under s. 165.85 (4) (bn) 1. (a) 6. 7., or have provided evidence of equivalent law enforcement training and experience as determined by the law enforcement standards board; or

SECTION 21. 939.22 (37) of the statutes is amended to read:

939.22 (37) "State-certified commission warden" means a commission warden who meets the requirements of s. 165.85 (4) (b) 1., (bn) 1, and (c) (a) 1.. 2 and 6. 7. and has agreed to accept the duties of a law enforcement officer under the laws of this state.



Hurley, Peggy

From:

Rinehart, Mark W. <RinehartMW@DOJ.STATE.WI.US>

Sent:

Thursday, February 28, 2013 2:43 PM

To:

Hurley, Peggy

Subject:

RE: Another addition?

OK. Regarding LESB, that sounds great. Thanks for your help.

From: Hurley, Peggy [mailto:Peggy.Hurley@legis.wisconsin.gov]

Sent: Thursday, February 28, 2013 2:35 PM

To: Rinehart, Mark W.

Subject: RE: Another addition?

Excellent; thanks. The new LRB number is 13-1757/P1.

For the law enforcement standards board draft, how about if, for this draft, I use require the board to develop "outcome criteria" that need not be promulgated as rules under ch. 227. Does that work for you? We can always change it back if, after review of the preliminary draft, that does not reflect your intent.

Peggy

From: Rinehart, Mark W. [mailto:RinehartMW@DOJ.STATE.WI.US]

Sent: Thursday, February 28, 2013 1:43 PM

To: Hurley, Peggy

Subject: RE: Another addition?

Yes, it should contain all of the changes. Thanks.

From: Hurley, Peggy [mailto:Peggy.Hurley@legis.wisconsin.gov]

Sent: Thursday, February 28, 2013 11:54 AM

To: Rinehart, Mark W.

Subject: RE: Another addition?

Mark,

Does the document that was attached to this email contain all of the changes you want to the chapter? It appears that it does, but I wanted to make sure. I am going to give this a new LRB number to make sure all of the changes requested are formatted properly and to attempt to make sure there aren't any discrepancies between what you sent and what ends up in our draft.

Peggy

From: Rinehart, Mark W. [mailto:RinehartMW@DOJ.STATE.WI.US]

Sent: Wednesday, February 27, 2013 11:11 AM

To: Hurley, Peggy

Subject: RE: Another addition?

Hi Peggy,

Another to add to the synthetic drug draft. Thanks.

Also, regarding exempting the new LESB rule from the new requirements of ch. 227, let's go ahead and include an exemption in the draft. Thanks. Just curious, are a number of drafts now including an exemption? And, is the exemption done in a way so that a new rule would be subject to the "old" rule process, before the changes of last session?

From: Hurley, Peggy [mailto:Peggy.Hurley@legis.wisconsin.gov]

Sent: Wednesday, February 20, 2013 8:38 AM

To: Rinehart, Mark W.

Subject: RE: Another addition?

Hi Mark,

No problem; I can add this one, too.

Do you have any more information for me regarding the "rules v. policies" question on the LESB draft? I have it redrafted, but I haven't put it into editing yet because I want to be sure it reflects your intent. As we discussed, the redraft replaces some of the rule-making requirements with a requirement to set "policy," but still requires training outcomes to be established by rule. Do you want to exempt these rules from any or all of the new requirements of ch. 227?

Peggy

From: Rinehart, Mark W. [mailto:RinehartMW@DOJ.STATE.WI.US]

Sent: Wednesday, February 20, 2013 8:30 AM

To: Hurley, Peggy

Subject: FW: Another addition?

Hello Peggy,

Please see the email below and attachment regarding adding another substance to ch. 961. Thank you.

From: Cattanach, Karie D.

Sent: Wednesday, February 20, 2013 8:26 AM

To: Rinehart, Mark W. **Cc:** Koch, Martin G.

Subject: Another addition?

Mark,

Not sure where the drafting stands, but we have another addition if possible. Read below. I have inserted it in the draft on page 10.

Thanks

Karie D. Cattanach

Assistant Attorney General

Criminal Litigation

608-264-6360

From: Koch, Martin G.

Sent: Tuesday, February 19, 2013 4:34 PM

To: Cattanach, Karie D. **Subject:** Kratom

Karie,

I recently became aware that Indiana controlled 7-Hydroxymitragynine in addition to Mitragynine. There seems to be some evidence that 7-Hydroxymitragynine may be the principal biologically active material in Kratom. It would be prudent to add this to the proposal if it is not too late.

Marty

V. Kratom

Add...

961.14(7)(mk) Mitragynine;

961.14(7)(ml) 7-Hydroxymitragynine



State of Misconsin 2011 - 2012 LEGISLATURE



PJH:jld:jf

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AN ACT to amend 29.921 (5), 40.02 (48) (b) 4., 110.07 (1) (a) (intro.), 110.07 (6),

165.85 (1), 165.85 (2) (d), 165.85 (3) (d), 165.85 (4m), 165.85 (5) (title), 165.85

(5) (b), 165.86 (1) (c), 165.92 (2) (a), 175.41 (3) (c), 895.46 (1) (b) 1. and 939.22

(37); to repeal and recreate 165.85 (4) and 165.85 (5) (a); and to create 165.85

(2) (bx), 165.85 (2) (cm), 165.85 (2) (e) and 165.85 (2) (f) of the statutes; **relating**

to: law enforcement standards and requiring the exercise of rule-making

7

authority.\

Analysis by the Legislative Reference Bureau

Under current law, the Law Enforcement Standards Board (board) is attached to the Department of Justice. There are 15 members on the board who serve four—year terms and, among other duties, establish minimum educational and training standards for law enforcement officers, tribal law enforcement officers, jail officers, juvenile detention officers, and constables.

This bill separates the training standards into three distinct categories: 1) the standards for law enforcement officers and tribal law enforcement officers; 2) the standards for jail officers; and 3) the standards for juvenile detention officers. Under the bill, constables whose town boards require them to undergo training are subject to the same training standards as law enforcement officers and tribal law enforcement officers.

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The bill makes several changes to the training and education standards, including setting forth a training and education protocol for law enforcement students, recruits, and temporary or probationary employees. Under the bill, law enforcement officer students and tribal law enforcement officer students are required to submit fingerprints and undergo a criminal background check. Any person who has been convicted of a felony or of a misdemeanor related to domestic violence may not participate in a student training program for becoming a law enforcement officer or a tribal law enforcement officer. Under the bill, under most circumstances a recruit or a temporary or probationary employee must complete his or her training program within the original period of his or her temporary or probationary employment, not to exceed 18 months, except that the board may extend that period if the employer shows good cause for the board to do so.

The bill eliminates specific hour requirements for training and education and allows the board to determine the specific training curricula, including the required subjects, number of hours, objectives, and measures of performance for the training and education protocol for each category of officer. The bill requires the board to include, in different measures for each category of officer, training in cultural differences, mental health and physical health conditions that can affect behavior, and arrest and pursuit procedures. The bill allows the board more flexibility than exists under current law for determining how law enforcement agencies are reimbursed for expenses related to training and educating officers.

For further information see the *state and local* fiscal estimate, which will be printed as an appendix to this bill.

The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

SECTION **1**. 29.921 (5) of the statutes is amended to read:

29.921 **(5)** Additional Arrest Powers. In addition to the arrest powers under sub. (1), a warden who has completed a program of law enforcement training approved by the law enforcement standards board, has been certified as qualified to be a law enforcement officer under s. 165.85 (4) (b) (a) 1. and has complied with any applicable requirements under s. 165.85 (4) (bn) 1. (a) (b) while on duty and in uniform or on duty and upon display of proper credentials may assist another law enforcement agency as defined under s. 165.83 (1) (b) including making an arrest at the request of the agency, may arrest a person pursuant to an arrest warrant concerning the commission of a felony or may arrest a person who has committed a

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crime in the presence of the warden. If the warden makes an arrest without the presence of another law enforcement agency, the warden shall cause the person arrested to be delivered to the chief of police or sheriff in the jurisdiction where the arrest is made, along with the documents and reports pertaining to the arrest. The warden shall be available as a witness for the state. A warden may not conduct investigations for violations of state law except as authorized in ss. 23.11 (4), 29.924 (1) and 41.41 (12). A warden acting under the authority of this subsection is considered an employee of the department and is subject to its direction, benefits and legal protection. The authority granted in this section does not apply to county conservation wardens or special conservation wardens.

SECTION 2. 40.02 (48) (b) 4. of the statutes is amended to read:

40.02 **(48)** (b) 4. A "member of the state traffic patrol" includes one division administrator in the department of transportation who is counted under s. 230.08 (2) (e) 12. and whose duties include supervising the state traffic patrol, if the division administrator is certified by the law enforcement standards board under s. 165.85 (4) (b) (a) 1. as being qualified to be a law enforcement officer.

Section 3. 110.07 (1) (a) (intro.) of the statutes is amended to read:

110.07 **(1)** (a) (intro.) The secretary shall employ not more than 399 traffic officers. The state traffic patrol consists of the traffic officers, the person designated to head them whose position shall be in the classified service and, if certified under s. 165.85 (4) (b) (a) $\sqrt{1}$. as qualified to be a law enforcement officer, the division administrator who is counted under s. 230.08 (2) (e) 12. and whose duties include supervising the state traffic patrol. The division administrator may not be counted under this paragraph. Members of the state traffic patrol shall:

SECTION 4. 110.07 (6) of the statutes is amended to read:

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110.07 **(6)** The division administrator who is counted under s. 230.08 (2) (e) 12. and whose duties include supervising the state traffic patrol shall be designated superintendent of the state traffic patrol, if he or she is certified under s. 165.85 (4) (b) (a) 1. as qualified to be a law enforcement officer.

SECTION 5. 165.85 (1) of the statutes is amended to read:

165.85 (1) FINDINGS AND POLICY. The legislature finds that the administration of criminal justice is of statewide concern, and that law enforcement work is of vital importance to the health, safety, and welfare of the people of this state and is of such a nature as to require training, education, and the establishment of standards of a proper professional character. The public interest requires that these standards be established and that this training and education be made available to persons who seek to become law enforcement, tribal law enforcement, jail or juvenile detention officers, persons who are serving as these officers in a temporary specialized, or probationary capacity, and persons already in regular service.

SECTION 6. 165.85 (2) (bx) of the statutes is created to read:

165.85 (2) (bx) "Law enforcement instructor" means an instructor who is

required to deliver board-approved program outcomes, course competencies, performance standards, and learning objectives in training programs and training schools for law enforcement officers, tribal law enforcement officers, jail officers, and juvenile detention officers.

SECTION 7. 165.85 (2) (cm) of the statutes is created to read:

165.85 (2) (cm) "Police pursuit" has the meaning given in s. 85.07 (8) (a).

Section 8. 165.85 (2) (d) of the statutes is amended to read:

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165.85 (2) (d) "Political subdivision" means counties, cities, villages, towns,
town sanitary districts and, public inland lake protection and rehabilitation
districts, and technical college districts.

SECTION 9. 165.85 (2) (e) of the statutes is created to read:

165.85 **(2)** (e) "Preservice student" means any person who meets the minimum recruitment qualifications set by the board and who enrolls in preparatory training prior to employment as a law enforcement officer, tribal law enforcement officer, jail officer, or juvenile detention officer.

SECTION **10.** 165.85 (2) (f) of the statutes is created to read:

165.85 **(2)** (f) "Recruit" means a law enforcement officer, tribal law enforcement officer, jail officer, or juvenile detention officer employed on a probationary or temporary basis, in compliance with the minimum recruitment qualifications set by the board.

SECTION 11. 165.85 (3) (d) of the statutes is amended to read:

165.85 (3) (d) Establish minimum curriculum requirements for preparatory courses and programs, and recommend minimum curriculum requirements for recertification and advanced courses and programs, in schools approved by the board and operated by or for this state or any political subdivision of the state for the specific purpose of training law enforcement recruits, law enforcement officers, tribal law enforcement recruits, tribal law enforcement officers, jail officer recruits, jail officers, juvenile detention officer recruits, or juvenile detention officers in areas of knowledge and ability necessary to the attainment of effective performance as an officer, and ranging from subjects such as first aid, patrolling, statutory authority, techniques of arrest, protocols for official action by off-duty officers, firearms, and recording custodial interrogations to subjects designed to provide a better

Mary Min

understanding of ever-increasing complex problems in law enforcement such as human relations, civil rights, constitutional law, and supervision, control, and maintenance of a jail or juvenile detention facility. The board shall appoint a 13-member advisory curriculum advisory committee consisting of 6 chiefs of police and 6 sheriffs to be appointed on a geographic basis of not more than one chief of police and one sheriff from any one of the 8 state administrative districts together with the director of training of the Wisconsin state patrol. This committee shall advise the board in the establishment of the curriculum requirements.

Section 12. 165.85 (4) of the statutes is repealed and recreated to read:

enforcement officers. 1. The board shall by rule establish program outcomes for a preparatory program of law enforcement and tribal law enforcement officer training. Specifics of the training curriculum, including the total number of hours, competencies, student learning and performance objectives, particular subjects, and the minimum number of hours for each subject may be established by written policy of the board. In establishing the preparatory training program, the board shall give due consideration to recommendations made by the curriculum advisory committee.

The board may amend the rules and policies governing the preparatory training

program as needed to respond to technological changes affecting law enforcement, additional recommendations made by the curriculum advisory committee, or other conditions affecting the public interest in maintaining training standards of a proper

professional character. The training program shall include all of the following:

a Training to enable the person being trained to deal effectively with domestic abuse incidents, including training that addresses the emotional and psychological effect that domestic abuse has on victims.

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b. Training on emergency detention standards and procedures under s. 51.15,
emergency protective placement standards and procedures under s. 55.135, and
information on mental health and developmental disabilities agencies and other
resources that may be available to assist the officer in interpreting the emergency
detention and emergency protective placement standards, making emergency
detentions and emergency protective placements, and locating appropriate facilities
for the emergency detentions and emergency protective placements of persons.

- c. Training on mental health and medically significant behavior, including at least one hour of instruction on recognizing the symptoms of Alzheimer's disease or other related dementias and interacting with and assisting persons who have Alzheimer's disease or other pelated dementias.
- d. Training on police pursuit standards, guidelines, and driving techniques established under par. (d).
- e. Training concerning cultural diversity, including sensitivity toward racial and ethnic differences. The training shall be designed to prevent the use of race, racial profiling, racial stereotyping, or other race—based discrimination or selection as a basis for detaining, searching, or arresting a person of for otherwise treating a person differently from persons of other races and shall emphasize the fact that the primary purposes of enforcement of traffic regulations are safety and equal and uniform enforcement under the law.
- 2. Except as provided in subd. (7., no person may be employed as a law enforcement or tribal law enforcement officer, except on a temporary or probationary basis, unless the person satisfactorily completes the program established under subd. 1. A recruit who has not satisfactorily completed the program established

Aunder said. I may perform the duties of a law enforcement or tribal law enforcement

by the board as being qualified to be

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SECTION 12

officer only under the oversight of a certified law enforcement or tribal law enforcement officer. Upon successful completion of the program established under subd. 1., a recruit may be certified by the board as a law enforcement or tribal law enforcement officer. In order to be eligible for certification, a recruit must successfully complete the program established under subd. 1. within the original period of his or her temporary or probationary employment that, except as provided

in subd 5 pr as otherwise authorized by law, may not exceed 18 months from his of ther date of hire. Except as provided in sub. (3m) (a), and in addition to certification procedures under this paragraph, the board may certify any person as being a tribal law enforcement officer on the basis of the person's completion of the training requirements for law enforcement officer certification prior to May 6, 1994. The officer must also meet the agreement requirements under sub. (3) (c) prior to certification as a tribal law enforcement officer.

enforcement or tribal law enforcement officer training established by the board under subd. 1. shall submit fingerprints to the department of justice. The department of justice shall verify the identity of the person fingerprinted and obtain records of his or her criminal arrests and convictions in Wisconsin. The department of justice shall submit each set of fingerprints to the federal bureau of investigation for the purpose of verifying the person fingerprinted and obtaining records of his or her criminal arrests and convictions on file with the federal bureau of investigation.

4. No person who has been convicted of any federal felony, any crime of domestic violence, or of any offense that, if committed in Wisconsin, could be punished as a

felony may take part in preparatory training unless he or she has been granted and

absolute and conditional pardon for the crime.

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law extrees 2011 - 2012 Legislature -9-BILL (1)5. Upon a showing of good cause by a recruit or a recruit's employer, the board may extend the recruit's original period of temporary or probationary employment 2 errified for a period of time it deems appropriate. 3 $(\mathbf{4})$ Except as provided in subd. (7.,)(no person may continue as a law 5 enforcement or tribal law enforcement officer, except on a temporary or probationary (basis, Junless that person completes annual recertification training. Any officer elected by popular vote who is also a certified officer must complete annual 8 recertification training to maintain certification. Any officer who is subject to this subdivision shall complete at least 24 hours/each fiscal year beginning in the fisca (9) year following the fiscal year in which he or she is certified as a law enforcement or 10 tribal law enforcement officer by the board. 11 b. Each officer who is subject to this subdivision shall biennially complete at 12 least 4 hours of training from curricula based upon model standards promulgated by 13 the board under par. (d). Hours of training completed under this subd/6) b. shall 14 count toward the hours of training required under subd/6/a. enforcement and wiballaw enforcement officers who are elected by (16)Note are not required to satisfy the requirements under subd. 2. or 6) as a 17 18 condition of tenure or continued employment. The failure of any such law enforcement or tribal law enforcement officer to fulfill the requirements of subd. 2. 19 or 6. does not make that officer ineligible for any promotional examination for which 20 he or she is otherwise eligible. Any law enforcement or tribal law enforcement officer 21 may voluntarily participate in any program established under this paragraph. 22 (b) Jail officers. 1. The board shall by rule establish program outcomes for a 23 preparatory program of jail officer training. Specifics of the training curriculum, 24 including the total number of hours competencies, student learning and **2**5

performance objectives, particular subjects, and the minimum number of hours for

each subject may be established by written policy of the board. In establishing the

preparatory training program, the board shall give due consideration to

recommendations made by the curriculum advisory committee. The board may

amend the rules and policies governing the preparatory training program as needed

to respond to technological changes affecting jail administration, additional recommendations made by the curriculum advisory committee, or other conditions affecting the public interest in maintaining training standards of a proper professional character. The board may provide, by rule, that any part of the training program under this subdivision and the training program under par. (c) 1. are identical and count toward either training requirement under this paragraph or par. (c). The training program under this subdivision shall include training on mental health and medically significant behavior, including at least 16 hours on methods of 13 supervision of special needs inmates, including inmates who may be emotionally 14 distressed, mentally ill, suicidal, developmentally disabled, or alcohol or drug

16 abusers. MMMMMM

Except as provided in subd. \$., no person may be employed as a jail officer

except on a temporary or probationary basis, unless the person satisfactorily

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Completes the program established under subd. 1. Opon successful completion of the

program established under subd. 1., a recruit may be certified by the board as a jail

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officer. In order to be eligible for certification under this subdivision, a recruit must successfully complete the program established under subd. 1. within the original

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period of his or her temporary or probationary employment that, except as provided

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in subd. 3, or as otherwise authorized by law, may not exceed 18 months from his or

her date of hire.

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LRB-0173/1 2011 – 2012 Legislature PJH:ild:if SECTION 12 BILL Upon a showing of good cause by a recruit or a recruit's employer, the board (1)may extend the recruit's original period of temporary on probationary employment 2 3 for a period of time it deems appropriate. 4) No person may continue as a jail officer, except on a temporary or probationary basis, unless that person completes annual recertification training. 5 The officer shall complete at least 24 hours of recertification training each fiscal year 6 beginning in the fiscal year following the fiscal year in which he or she is certified 7 8 as a jail officer by the board. (5) Subdivision 2. does not apply to a jail officer serving under permanent (9) appointment prior to July 2, 1983. The failure of any such officer to fulfill those 10 requirements does not make that officer ineligible for any promotional examination 11 12 for which he or she is otherwise eligible. Any such officer may voluntarily participate 13 in programs to fulfill those requirements. (c) Juvenile detention officers. 1. The board shall by rule establish program (4) outcomes for a preparatory program of juvenile detention officer training. Specifics (15/ (16/ of the training curriculum, including the total number of hours, competencies, student learning and performance objectives, particular subjects, and the minimum 17 (8) number of hours for each subject may be established by written policy of the board. In establishing the preparatory training program, the board shall give due 19 consideration to recommendations made by the curriculum advisory committee. The 20 board may amend the rules and policies governing the preparatory training program QT. as needed to respond to technological changes affecting juvenile detention 22

administration, additional recommendations made by the curriculum advisory

committee, or other conditions affecting the public interest in maintaining training

standards of a proper professional character. The board may provide, by rule that

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any part of the training program under this subdivision and the training program under par. (b) 1. are identical and count toward either training requirement under this paragraph or par. (b). Any training program established under this subdivision shall include training on mental health and medically significant behavior, including at least 16 hours on methods of supervision of special needs inmates, including inmates who may be emotionally distressed, mentally ill, suicidal, developmentally disabled, or alcohol or drug abusers.

temporary or probationary basis, unless the person satisfactorily completes the program established under subd. 1. Open successful completion of the program established under subd. 1., a recruit may be certified by the board as a juvenile detention officer. In order to be eligible for certification under this subdivision, a recruit must successfully complete the program established under subd. 1. within the original period of his or her temporary or probationary employment that, except as provided in subd. 3. or as otherwise authorized by law, may not exceed 18 months from his other date of hire.

(3.) Upon a showing of good cause by a recruit or a recruit's employer, the board may extend the recruit's original period of temporary or probationary employment for a period of time it deems appropriate.

or probationary basis, unless that person completes annual recertification training.

The officer shall complete at least 24 hours each fiscal year beginning in the fiscal year following the fiscal year in which he or she is certified as a juvenile detention officer by the board.

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Any person employed and certified as a jail officer on July 1, 1994, is certified . as a juvenile detention officer and remains certified as a juvenile detention officer subject to annual recertification requirements under subd. (4.) and the board's decertification authority under sub. (3) (cm)

- (d) *Police pursuit.* The board shall promulgate rules that do all of the following:
- 1. Establish model standards that could be used by any law enforcement agency to determine whether to initiate or continue police pursuit, to establish police pursuit driving techniques employed by that agency, and to inform its officers of its written guidelines provided under s. 346.03 (6). The board shall review and, if considered appropriate by the board, revise the model standards established under this subdivision not later than June 30 of each odd-numbered year thereafter. The rules promulgated under this subdivision are advisory only, are not required to be included as a law enforcement training standard under this subsection, and are inadmissible as evidence, except to show compliance with this subdivision.
- 2. Establish the preparatory program and biennial recertification training curricula required under par. (a) relating to police pursuit standards, guidelines, and driving techniques.
- (e) Equivalent standards. Except as provided in sub. (3m) (a), the board shall certify a recruit who presents evidence that he or she has satisfied, to a degree established by the board, a training program that is at least equivalent to a training program established under par. (a), (b), or (c).
- (f) Local or agency standards. Nothing in this subsection shall preclude any law enforcement or tribal law enforcement agency or sheriff from setting recruit training and employment standards that are higher than the minimum standards , and recertification

25 set by the board.

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LRB-0173/1 PJH:jld:jf Section 13

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ONO SECTION 13. 165.85 (4m) of the statutes is amended to read:

165.85 (4m) TRAINING FOR CONSTABLES. The board shall establish a separate training program for those constables who are not required to complete training under sub/(4) A constable required to complete training under s. 60.22 (4) shall convolete the same training as provided in sub. (4) (a) 1. for law enforcement and tribal law enforcement officers. Except as provided in s. 60.22 (4), a constable may voluntarily participate in the program under this subsection. Expenses incurred for this the preparatory training program are subject to reimbursement under sub. (5).

SECTION 14. 165.85 (5) (title) of the statutes is amended to read:

165.85 (5) (title) Schools and programs; Grants Training Reimbursements.

SECTION **15**. 165.85 (5) (a) of the statutes is repealed and recreated to read:

165.85 (5) (a) All training programs and training schools for law enforcement. tribal law enforcement, jail, and juvenile detention officers and law enforcement instructors must be authorized and approved by the board as meeting standards established by the board. The board may authorize and approve a training program or training school only if it is operated by an agency of the state or of a political subdivision of the state. The authority granted in this paragraph does not authorize the board to select a site for a state police, jail, or juvenile detention officer academy recruits or to expend funds thereon.

Section 16. 165.85 (5) (b) of the statutes is amended to read:

165.85 (5) (b) The board shall authorize the reimbursement to each political subdivision of approved expenses incurred by officers who satisfactorily complete training at schools certified by the board. Reimbursement of these expenses for law enforcement officer, jail officer and juvenile detention officer preparatory training shall be for board approved tuition, living, and travel expenses for the first 400 hours

٠	of law enforcement preparatory training and for the first 120 hours of jail or juvenile
	detention officer preparatory training. Reimbursement of approved expenses for
	completion of annual recertification training under sub. (4) (bn) shall include at least
	\$160 per officer thereafter. Funds may also be distributed for attendance at other
	training programs and courses or for training services on a priority basis to be
	decided by the department of justice.
	Section 17. 165.86 (1) (c) of the statutes is amended to read:
	165.86 (1) (c) Identify state agencies and political subdivisions that employ law
	enforcement officers in the state and notify the appropriate officials of the model law
	enforcement pursuit standards established by the board under s. 165.85 (4) (cm) 2.
	a- (d).
	Section 18. 165.92 (2) (a) of the statutes is amended to read:
	165.92 (2) (a) A tribal law enforcement officer who meets the requirements of
	s. 165.85 (4) (b) 1., (bn) 1. and (c) (a) 1. and (6) shall have the same powers to enforce
	the laws of the state and to make arrests for violations of such laws that sheriffs have,
	including powers granted to sheriffs under ss. 59.27 and 59.28 and under the
	common law, and shall perform the duties accepted under s. 165.85 (3) (8).
	SECTION 19. 175.41 (3) (c) of the statutes is amended to read.
	175.41 (3) (c) The commission warden meets the requirements of s. 165.85 (4)
	(b) 1., (bn) 1., and (c) (a) 1. and (6.) and has agreed to accept the duties of a law
	enforcement officer under the laws of this state.
	Section 20. 895.46 (1) (b) 1. of the statutes is amended to read:
	895.46 (1) (b) 1. Satisfactorily completed or are currently enrolled in the
	preparatory program of law enforcement training under s. 165.85 (4) (b) (a) 1. and,
	if applicable, the recertification programs under s. 165.85 (4) (bn) 1. (a) (6., or have

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7	(END)
6	agreed to accept the duties of a law enforcement officer under the laws of this state.
5	who meets the requirements of s. 165.85 (4) (b) 1., (bn) 1., and (c) (a) 1. and 6) and has
4	939.22 (37) "State-certified commission warden" means a commission warden
3	Section 21. 939.22 (37) of the statutes is amended to read:
2	determined by the law enforcement standards board; or
1	provided evidence of equivalent law enforcement training and experience as

2013-2014 DRAFTING INSERT FROM THE LEGISLATIVE REFERENCE BUREAU

INSERT ANALYSIS:

The bill requires the board to develop model standards for use by law enforcement agencies to show handgun proficiency and to include handgun proficiency in the preparatory program and recertification training.

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INSERT 3.16:

SECTION 1. 60.22 (4) of the statutes is amended to read:

duties of the town constable. The town board may also require the town constable to complete training under s. 165.85 (4m) A town constable who is given law enforcement duties by the town board, and who meets the definition of a law enforcement officer under s. 165.85 (2) (c), shall comply with the minimum employment standards for law enforcement officers established by the law enforcement standards board and shall complete training under s. 165.85 (4) (a) 1.75

(11)

SECTION 2. 61.28 of the statutes is renumbered 61.28 (1) and amended to read:

61.28 Marshal (1) The village marshal shall execute and file an official bond. The marshal shall possess the powers, enjoy the privileges and be subject to the liabilities conferred and imposed by law upon constables, and be taken as included in all writs and papers addressed to constables. The marshal shall obey all lawful written orders of the village board; and arrest with or without process every person found in the village engaged in any disturbance of the peace or violating any law of the state or ordinance of the village. The marshal may command all persons present in that case to assist, and if any person, being so commanded, refuses or neglects to render assistance the person shall forfeit not exceeding \$10. The marshal is entitled



1	to the same fees prescribed for sheriffs in s. 814.70 for similar services, unless a
2	higher fee is applicable under s. 814.705 (1) (c); for other service rendered the village,
3	compensation as the board fixes.
4	story: 1975 c. 41, 199; 1981 c. 317; 1987 a. 181; 1997 27. SECTION 3. 61.28 (2) of the statutes is created to read:
5	61.28 (2) A village marshal who is given law enforcement duties by the village
6	board, and who meets the definition of a law enforcement officer under s. 165.85 (2)
7	(c), shall comply with the minimum employment standards for law enforcement
(8)	officers established by the law enforcement standards board and shall complete
9	training under s. 165.85 (4) (a) 1.
10	SECTION 4. 61.29 (3) of the statutes is created to read:
11	61.29 (3) A village constable who is given law enforcement duties by the village
12	board, and who meets the definition of a law enforcement officer under s. 165.85 (2)
13	(c), shall comply with the minimum employment standards for law enforcement
14	officers established by the law enforcement standards board and shall complete
15	training under s. 165.85 (4) (a) 1.
16	SECTION 5. 62.09 (15) of the statutes is renumbered 62.09 (15) (b).
17	SECTION 6. 62.09 (15) (a) of the statutes is created to read:
18	62.09 (15) (a) A constable who is given law enforcement duties by the common
19	council, and who meets the definition of a law enforcement officer under s. 165.85 (2)
20	(c), shall comply with the minimum employment standards for law enforcement
(21)	officers established by the law enforcement standards board and shall complete
22	training under s. 165.85 (4) (a) 1.
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INSERT 4.14:

SECTION 7. 165.85 (2) (bv) of the statutes is created to read:

165.85 (2) (bv) "Law enforcement agency" means a governmental unit of this state or a political subdivision of this state that employs one or more law enforcement officers.

(end install 4.14)

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INSERT 5.13:

SECTION 8. 165.85 (3) (cm) of the statutes is amended to read:

165.85 (3) (cm) Decertify law enforcement, tribal law enforcement, jail or juvenile detention officers who terminate employment or are terminated, who violate or fail to comply with a rule, policy, or order of the board relating to curriculum or training, who falsify information to obtain or maintain certified status, who are certified as the result of an administrative error, who are convicted of a felony or of any offense which, if committed in Wisconsin, could be punished as a felony, who are convicted of a misdemeanor crime of domestic domestic violence, or who fail to pay court-ordered payments of child or family support, maintenance, birth expenses, medical expenses, or other expenses related to the support of a child or former spouse, or who fail to comply, after appropriate notice, with a subpoena or warrant issued by the department of children and families or a county child support agency under s. 59.53 (5) and related to paternity or child support proceedings. The board shall establish procedures for decertification in compliance with ch. 227, except that decertification for failure to pay court-ordered payments of child or family support. maintenance, birth expenses, medical expenses, or other expenses related to the support of a child or former spouse or for failure to comply, after appropriate notice, with a subpoena or warrant issued by the department of children and families or a



county child support agency under s. 59.53 (5) and related to paternity or child 1 2 support proceedings shall be done as provided under sub. (3m) (a).

History: 1973 c. 90, 333; 1975 c. 94 s. 91 (11); 1977 c. 29, 418; 1979 c. 111; 1981 c. 20; 1983 a. 27; 1985 a. 29, 260; 1987 a. 237, 366, 394; 1989 a. 31, 291; 1991 a. 39; 1993 a. 16, 167, 213, 399, 407, 460, 482, 491; 1995 a. 201, 225, 349; 1997 a. 27, 88, 191; 1999 a. 9; 2001 a. 16, 109; 2005 a. 60, 264, 344, 414; 2007 a. 20, 27, 97, 130; 2009 a. 28, 180; 2011 a. 29.

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INSERT 6.12:



which shall include not less than 600 hours of training. The board shall establish criteria for the general program outcomes for the preparatory program

INSERT 6.22:



Notwithstanding s. 227.10 (1), the criteria and policies established under this paragraph need not be promulgated as rules under ch. 227.

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INSERT 8.6:



3. A recruit may exercise law enforcement powers during an original period of



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INSERT 8.8:



the recruit's first date of employment.

3h. A person may be certified by the board under subd. 2. only if the person has successfully completed the preparatory program established under subd. 1. within the person's original period of temporary or probationary employment established

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in subd. 3.



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INSERT 8.19:



be fingerprinted on two fingerprint card, each bearing a complete set of the student's fingerprints, or by other technologies approved by the department of 3 The fingerprints shall be submitted to the department of justice for 4 verification of the identify of the person fingerprinted and to obtain records of his or 5 her criminal arrests and convictions in Wisconsin. The department of justice shall provide for the submission of the fingerprint cards or fingerprints by other 6 technologies (NU

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INSERT 9.15:

c. Each officer who is subject to this subdivision shall annually complete a handgun qualification course from curricula based upon model standards established by the board under par. (e). Hours of training completed under this subd. 7. c. shall count toward the hours of training required under subd. 7.a.

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INSERT 9.24:

which shall include not less than 160 hours of training. The board shall establish criteria for the general program outcomes for the preparatory program.

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INSERT 10.16:

Notwithstanding s. 227.10 (1), the criteria and policies established under this paragraph need not be promulgated as rules under ch. 227.

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INSERT 10.20

and has been certified by the board as being qualified to be a jail officer. \checkmark



1	3. A recruit may exercise jail officer powers only during an original period of
2	temporary or probation employment that, except as provided in subd. 5. or as
(3)	otherwise authorized by law, may not exceed 12 months from the recruit's first date
4	of employment.
5	4. A person may be certified by the board under subd. 2. only if the person has
6	successfully completed the preparatory program established under subd. 1. within
7	the person's original period of temporary or probationary employment established
8	in subd. 3.
9	(end ins 10.20)
10	INSERT 11.16:
$\widehat{11}$	which shall include not less than 160 hours of training. The board shall
12	establish criteria for the general program outcomes for the preparatory program.
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14	INSERT 12.7:
15	Notwithstanding s. 227.10 (1), the criteria and policies established under this
16	paragraph need not be promulgated as rules under ch. 227.
17	
18	INSERT 12.10:
19	$\mathcal{R}^{\mathcal{N}}$ and has been certified by the board as being qualified to be a juvenile detention
20	officer.
21	3. A recruit may exercise juvenile detention officer powers only during an
22	original period of temporary or probation employment that, except as provided in
23	subd. 5. or as otherwise authorized by law, may not exceed 12 months from the



recruit's first date of employment.

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1	4. A person may be certified by the board under subd. 2. only if the person has
2	successfully completed the preparatory program established under subd. 1. within
3	the person's original period of temporary or probationary employment established
4	in subd. 3.
5	(end ins 12.10)
6	INSERT 13.21:
7	(e) Firearms. The board shall establish criteria for firearm training.
(8)	(e) Firearms. The board shall establish criteria for firearm training. Notwithstanding s. 227.10 (a), the criteria need not be promulgated as rules under
9	ch. 227 and shall do all of the following:
10	1. Establish model standards that could be use by any law enforcement agency
11	to show handgun proficiency.
12	2. Establish the preparatory program and annual recertification training
13	curricula required under par. (a) relating to an office's ability to operate and fire a
14	handgun.
	(end ins 13.21)

Hurley, Peggy

From:

Rinehart, Mark W. <RinehartMW@DOJ.STATE.WI.US>

Sent:

Tuesday, April 02, 2013 10:04 AM

To:

Hurley Peggy

Subject:

RE: Draft review: LRB -1474/P1 Topic: Law EnforcementStandards Board Changes

I think we're ready for a /1. Thanks.

From: Hurley, Peggy [mailto:Peggy.Hurley@legis.wisconsin.gov]

Sent: Tuesday, April 02, 2013 9:44 AM

To: Rinehart, Mark W.

Subject: RE: Draft review: LRB -1474/P1 Topic: Law EnforcementStandards Board Changes

Thanks, Mark. Those are kind of embarrassing! I'll pull up the draft and get the changes to you as soon as

possible. Should I go to /1 or do you prefer another preliminary draft?

From: Rinehart, Mark W. [mailto:RinehartMW@DOJ.STATE.WI.US]

Sent: Tuesday, April 02, 2013 9:15 AM

To: Hurley, Peggy

Subject: FW: Draft review: LRB -1474/P1 Topic: Law EnforcementStandards Board Changes

Hello Peggy,

Just the following minor tweaks:

1) Page 12, line 11 – change "probation employment" to "probationary employment"

2) Page 14, line 4 – same change as #1

3) Page 15, line 19 – change "office's" to "officer's"

Thank you.

From: LRB.Legal [mailto:LRB-LegalServices@legis.wisconsin.gov]

Sent: Thursday, March 07, 2013 2:42 PM

To: Rinehart, Mark W.

Subject: Draft review: LRB -1474/P1 Topic: Law EnforcementStandards Board Changes

Following is the PDF version of draft LRB -1474/P1.